

## Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 ACDA-05 AF-06 ARA-06 CIAE-00

DODE-00 EA-07 PM-04 H-02 INR-07 L-03 NASA-01 NEA-10

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /110 W

----- 116912

R 031918Z OCT 75

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 2553

INFO USMISSION IAEA VIENNA

AMEMBASSY LONDON

ERDA GERMANTOWN MD

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E.O. 11652: GDS

TAGS: PARM, IAEA,UK

SUBJECT: UK SAFEGUARDS PROPOSAL: US-UK CONSULTATIONS

1. AT AMB MOYNIHAN'S REQUEST, ACDA DIRECTOR IKLE AND AMB MOYNIHAN MET WITH BRITISH PERMREP RICHARD AND MEMBERS OF HIS STAFF ON OCT 2 TO DISCUSS FOREIGN SECRETARY CALLAGHAN'S FIVE-POINT PROPOSAL, PRESENTED IN HIS SEPT 23 GENERAL DEBATE STATEMENT, FOR STRENGTHENING NUCLEAR SAFEGUARDS.

2. INTENTION OF UK PROPOSAL, RICHARD SAID, WAS TO ENSURE NON-NUCLEAR WEAPON STATES THAT THEY WOULD HAVE ACCESS TO NUCLEAR TECHNOLOGY PROVIDED ADEQUATE SAFEGUARDS WERE OBSERVED. HE SAID INITIATIVE PRINCIPALLY CALLED FOR ACTION AT THE IAEA, BUT THAT KUNGA COULD FACILITATE IAEA WORK BY ADOPTING A RESOLUTION WHICH (1) AFFIRMED THE INTENTION OF ALL STATES NOT TO DIVERT NUCLEAR MATERIALS FROM PEACEFUL TO MILITARY USE; (2) CALLED ON ALL STATES TO ACCEPT APPROPRIATE SAFEGUARDS ON ALL PEACEFUL NUCLEAR ACTIVITIES; AND (3) AND CALLED FOR WORK AT THE IAEA ON A SAFEGUARDS AGREEMENT THAT WOULD APPLY THE SAME SET OF RULES TO ALL STATES. RICHARD SAID BRITISH HAD NOT YET DECIDED ON LANGUAGE

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OF RESOLUTION OR TACTICS. EGARDING IAEA PHASE OF PROPOSAL,

HE ENVISAGED RESOLUTION AT FEBRUARY BOARD OF GOVERNORS MEETING  
REQUESTING DEVELOPMENT OF NEW MODEL SAFEGUARDS AGREEMENT.

3. IKLE POINTED OUT THAT US WOULD LIKELY HAVE DIFFICULTY WITH  
RESOLUTION AFFIRMING NON-DIVERSION TO MILITARY PURPOSES, AS  
OPPOSED TO ALL NUCLEAR EXPLOSIVE PURPOSES. REGARDING DEVELOPMENT  
OF NEW MODEL SAFEGUARDS AGREEMENT, HE WAS CONCERNED BY REPORT FROM  
VIENNA THAT UK HAD IN MIND NEW AGREEMENT THAT WOULD NOT  
EXPLICITLY PRECLUDE DIVERSION OF NUCLEAR MATERIALS TO ANY  
NUCLEAR EXPLOSIVE DEVICE. IKLE ALSO MENTIONED PRACTICAL  
DIFFICULTIES OF TRYING TO RENEGOTIATE NPT SAFEGUARDS AGREEMENTS,  
ARGUED THAT ATTEMPT TO DEVELOPMENT NEW SAFEGUARDS AGREEMENT COULD  
RESULT IN LESS DESIRABLE PRODUCT THAN AT PRESENT, AND EXPRESSED  
DOUBT BOTH THAT SEVERAL KEY NUCLEAR IMPORTERS WOULD VOLUNTARILY  
ACCEPT SAFEGUARDS ON THEIR ENTIRE FUEL CYCLE AND THAT NUCLEAR  
SUPPLIERS COULD ALL AGREE TO MAKE FULL FUEL CYCLE SAFEGUARDS  
CONDITIONS FOR EXPORT. HE BELIEVED QUESTION OF NEW SAFEGUARDS  
AGREEMENT SHOULD BE PURSUED FURTHER BY US AND BRITISH EXPERTS TO  
VIENNA.

4. RICHARD SAID UK WOULD CAREFULLY CONSIDER THESE RESERVATIONS  
REGARDING SAFEGUARDS PROPOSAL. REGARDING UNGA RESOLUTION, HE  
UNDERSTOOD US DESIRE TO SPECIFY NON-DIVERSION TO ANY NUCLEAR  
EXPLOSIVE DEVICE AND BELIEVED PERSONALLY THAT IT MIGHT BE POSSIBLE  
TO ALTER RESOLUTION TO TAKE ACCOUNT OF THIS CONCERN.

5. AMB MOYNIHAN INDICATED THAT US WAS CONSIDERING UNGA  
INITIATIVE ON MILITARY EXPENDITURES AND DISCLOSURE OF  
INFORMATION ON ARMS TRANSFERS. IKLE STATED THAT MODEST  
FORM OF INITIATIVE WOULD BE TO PURSUE PROPOSAL, PRESENTED AT  
CCD IN JULY, TO UNDERTAKE STUDY BY EXPERTS OF TECHNICAL AND  
CONCEPTUAL ISSUES INVOLVED IN MILITARY EXPENDITURE LIMITATIONS.  
IKLE SAID THAT A MORE AMBITIOUS ALTERNATIVE WOULD BE TO PROPOSE,  
IN ADDITION TO SUCH A STUDY, THAT STATES MAKE PUBLICLY AVAILABLE  
INFORMATION ABOUT THEIR MILITARY BUDGETS AND PERHAPS ALSO ABOUT  
ARMS TRANSFERS. MOYNIHAN PROMISED TO CONSULT FURTHER WITH THE  
BRITISH AS OUR THINKING BECAME MORE CONCRETE. ON THE QUESTION  
OF PUBLICIZING ARMS TRANSFERS, RICHARD NOTED THAT UK PRACTICE  
ON DISCLOSURE WAS CONSIDERABLY LESS FORTHCOMING THAN THAT OF  
US, AND THAT CONSEQUENTLY UK MIGHT HAVE DIFFICULTY WITH SUCH A  
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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC DISCUSSIONS, NUCLEAR SAFEGUARDS  
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**Draft Date:** 03 OCT 1975  
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**Disposition Approved on Date:**  
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**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
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